



**WITHLACOOCHEE  
REGIONAL  
WATER  
SUPPLY  
AUTHORITY**

## **Board Meeting Package**

June 16, 2010  
4:30 p.m.

### **Meeting Location:**

Withlacoochee Regional Planning Council  
Headquarters Conference Room  
1241 SW 10<sup>th</sup> Street (SR 200)  
Ocala, Florida 34474-0323



# WITHLACOOCHEE REGIONAL WATER SUPPLY AUTHORITY

## MEMORANDUM

To: Water Supply Authority Board of Directors and Interested Parties

From: Jackson E. Sullivan, Executive Director

Date: June 3, 2010

Subject: Monthly Meeting of the Withlacoochee Regional  
Water Supply Authority

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The next meeting of the Withlacoochee Regional Water Supply Authority will be on **Wednesday, June 16, 2010, 4:30 p.m., at the Withlacoochee Regional Planning Council Headquarters Conference Room, 1241 SW 10<sup>th</sup> Street (SR 200), Ocala, Florida 34474-0323.**

Enclosed for your review are the following items:

- Agenda
- Minutes of the May 19, 2010 meeting
- Board Package\*

\* Copies of the Board Package are available through the Internet. Log on to [www.wrwsa.org](http://www.wrwsa.org). On the Authority's Home Page go to the top of the page and click on "Minutes&Notices." On the right side of the "Minutes&Notices" page is a button for the current Board Package. Click on the Board Package to download and print the Board Package.

Please note that if a person decides to appeal any decision made by the Board with respect to any matter considered at the above cited meeting, he will need a record of the proceedings, and for such purpose, he may need to ensure that a verbatim record of the proceedings is made, which record includes that testimony and evidence upon which the appeal is to be based.

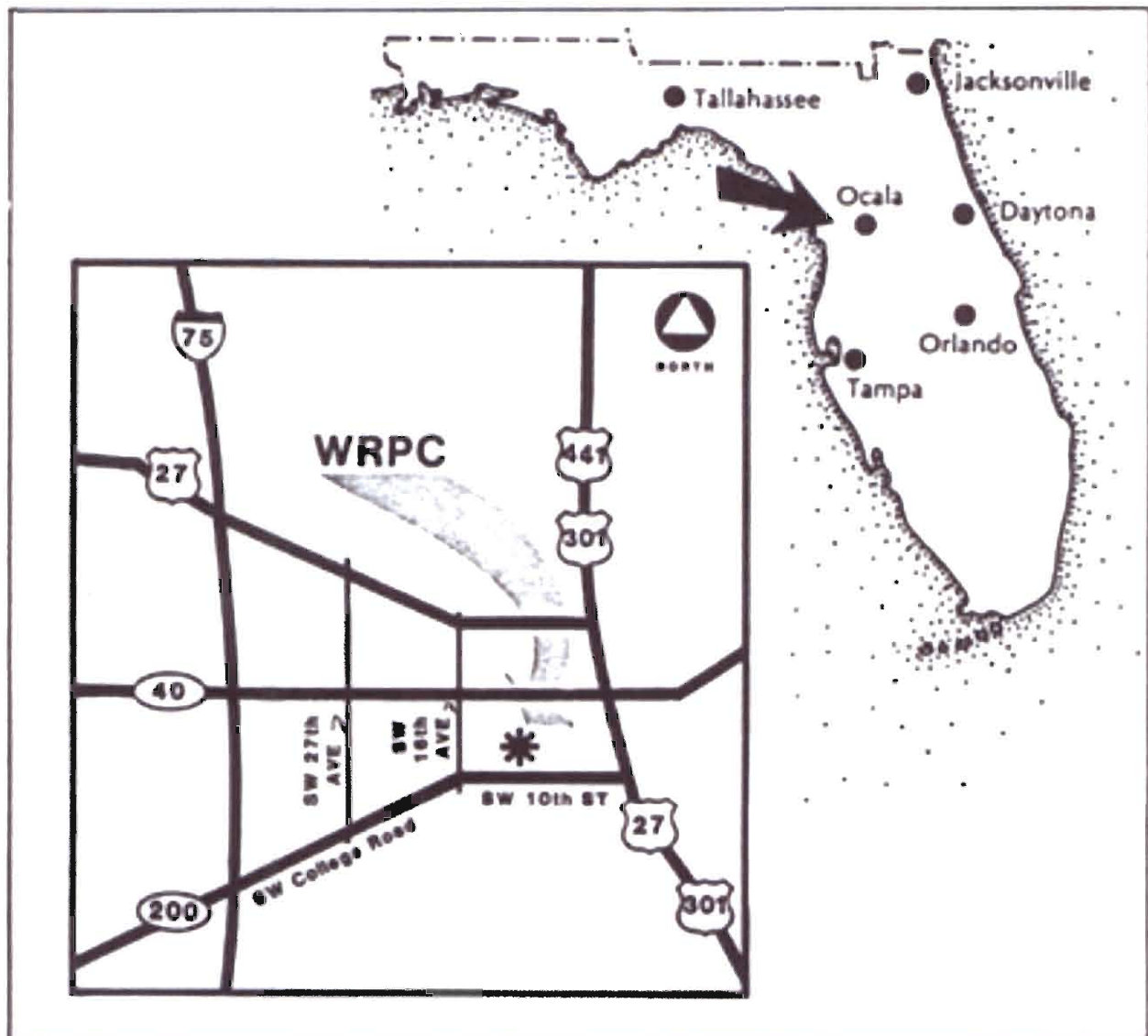
Enclosures

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# WITHLACOOCHEE REGIONAL PLANNING COUNCIL

- Office Location -  
1241 S.W. 10th Street (S.R. 200)  
Ocala, Florida 34471-0323

Telephone (352) 732-1315  
FAX 732-1319



Note: The Council's office is located approximately 2.6 miles east of Interstate 75 on State Road 200 and approximately .5 miles west of Pine Street, which is also U.S. Highways 27, 301 and 441.

**WITHLACOOCHEE REGIONAL WATER SUPPLY AUTHORITY  
BOARD OF DIRECTORS MEETING  
AGENDA**

**WITHLACOOCHEE REGIONAL PLANNING COUNCIL  
HEADQUARTERS CONFERENCE ROOM  
1241 SW 10<sup>TH</sup> STREET (SR 200)  
OCALA, FLORIDA 34474-0323**

**June 16, 2010  
4:30 p.m.**

- Item #1 Call to Order**
- Item #2 Roll Call**
- Item #3 Introductions and Announcements**
- Item #4 Approval of Minutes of May 19, 2010 Meeting**
- Item #5 Proposed 2010-11 FY Budget ... Jack Sullivan, WRWSA**
- Item #6 Executive Director's Report ... Jack Sullivan, WRWSA**
  - a. Bills to be Paid**
  - b. 2<sup>nd</sup> Quarter Financial Report**
  - c. Correspondence**
  - d. News Articles**
- Item #7 Legislative Update ... Diane Salz, Legislative Consultant**
- Item #8 Attorney's Report ... Larry Haag, WRWSA Attorney**
- Item #9 Other Business**
- Item #10 Public Comment**
- Item #11 Next Meeting Time and Location ... July 21, 2010, 4:30 p.m., SWFWMD  
Headquarters Governing Board Meeting Room, 2379 Broad Street (US 41  
South), Brooksville, Florida 34604-6899**
- Item #12 Adjournment**

**4. May 19, 2010  
Minutes**

**WITHLACOOCHEE REGIONAL WATER SUPPLY AUTHORITY  
BOARD OF DIRECTORS MEETING MINUTES  
May 19, 2010**

**TIME:** 4:30 p.m.  
**PLACE:** Southwest Florida Water Management District (SWFWMD)  
2379 Broad Street (SR 41)  
Brooksville, Florida 34604

The numbers preceding the items listed below correspond with the published agenda.

**1. Call to Order**

Chairman Richard Hoffman called the Withlacoochee Regional Water Supply Authority (WRWSA) meeting to order at 4:35 p.m. and asked for a roll call.

**2. Roll Call**

Mr. Jack Sullivan, Executive Director, called the roll and a quorum was declared present.

**MEMBERS PRESENT**

Richard Hoffman, Chairman, Sumter County Commissioner  
Rose Rocco, Treasurer, Hernando County Commissioner  
Jim Adkins, Hernando County Commissioner  
Mike Amsden, Marion County Commissioner  
Dennis Damato, Citrus County Commissioner  
Stan McClain, Marion County Commissioner  
Winn Webb, Citrus County Commissioner

**MEMBERS ABSENT**

Barbara Fitos, Vice-Chairman, Marion County Commissioner  
Gary Bartell, Citrus County Commissioner  
Joe Bernardini, Brooksville City Councilman  
Christine Dobkowski, Belleview City Commissioner  
John Druzbeck, Hernando County Commissioner  
Ken Hinkle, Inverness City Councilman  
Randy Mask, Sumter County Commissioner  
John Priester, Ocala City Councilman  
Mary S. Rich, Ocala City Councilwoman  
David Russell, Hernando County Commissioner  
Dale Swain, Bushnell City Councilman

**3. Introductions and Announcements**

Mr. Sullivan introduced others in the audience.



**OTHERS PRESENT**

Jack Sullivan, WRWSA Executive Director  
Larry Haag, WRWSA Attorney  
Diane Salz, WRWSA Legislative Liaison  
Janey Baldwin, Withlacoochee River Basin Board  
Tom Baldwin, Hernando County Citizen  
Alys Brockway, Hernando County Utilities  
John Ferguson, SWFWMD  
Al Grubman, TOO FAR  
Ken Herd, SWFWMD  
Robert Knight, Citrus County Utilities  
Cara Martin, SWFWMD  
Connie Mullis, Legislative Assistant Senator Evelyn Lynn  
Fritz Musselmann, Coastal Rivers Basin Board  
Darryl Muse, City of Ocala  
Joseph Quinn, SWFWMD  
Richard Radacky, City of Brooksville  
Miki Renner, SWFWMD  
Peter Rocco, Hernando County Citizen  
Tahla Paige, Recording Secretary

Mr. Sullivan announced the joint meeting with SWFWMD in June had been postponed due to time constraints of the SWFWMD Governing Board. Mr. Sullivan would do a short presentation to the SWFWMD Governing Board at its June 29 meeting. He will also make presentations on the WRWSA Regional Water Supply Plan to the Coastal Rivers and Withlacoochee River Basin Boards at their August meetings.

Following consideration, **a motion was made by Ms. Rocco to postpone the Joint WRWSA and SWFWMD Workshop. The motion was seconded by Mr. Damato and carried unanimously.**

**4. Approval of Minutes of April 21, 2010 Meeting**

Mr. Sullivan stated the April 21, 2010 workshop minutes had been provided for review and asked for the Board's approval.

Following consideration, **a motion was made by Mr. Webb to approve the minutes for the April 21, 2010 workshop. The motion was seconded by Ms. Rocco and carried unanimously.**

Chair Hoffman asked for approval of the April 21, 2010 regular meeting minutes enclosed in the Board packet.

Following consideration, **a motion was made by Mr. McClain to approve the minutes for the April 21, 2010 meeting. The motion was seconded by Mr. Amsden and carried unanimously.**

**5. WRWSA– Regional Water Supply Plan Update, Phase II – Preliminary Analysis of Prioritization of Recommendations for Further Study**

Mr. Sullivan stated he is in the process of writing an action plan to implement the recommendations from the workshop, but he requires input in four areas to complete the plan:

- a. Mr. Sullivan wanted a clear understanding of the motion, which was to review the recommendations and come back with overall plan of implementation to include cost, staffing, and timing of the plan. The Board had no additional comments.
- b. He would prepare a letter to county administrators/city managers stating that the WRWSA Board has reviewed and adopted the master plan. However, the recommendations of the plan were not self-implementing and would be analyzed for specific actions at subsequent meetings. The letter would ask if the governing boards of cities and counties wanted a presentation or additional information sent to them on the master plan. The Board agreed.
- c. Mr. Sullivan stated 30 hard copies of the study would be printed and said they should be distributed to the Withlacoochee Regional Planning Council, St. Johns River Water Management District, SWFWMD, and to each of the four counties to be made available to the public. Chair Hoffman asked the Board members to contact their individual counties and notify Mr. Sullivan before the next WRWSA meeting on the number of copies they needed.
- d. He requested input on the budget for next year. The current per capita is 19 cents. Mr. Sullivan stated there had been no growth and maintaining the 19 cents per capita would maintain the current local assessment. Ms. Rocco agreed and asked if the grant programs would continue. Mr. Sullivan stated it would and recommended not going over the \$130,000 that was budgeted the previous year.

Following consideration, **a motion was made by Ms. Rocco to maintain the 19 cents per capita for the Fiscal Year 2010 budget. The motion was seconded by Mr. Damato and carried unanimously.**

**6. Legislative Update**

Ms. Diane Salz stated Senate Bill (SB) 550 had passed the House and Senate, and was on the way to the Governor's desk. The bill covered reorganizing existing sections of Chapter 373, Florida Statutes, addressing supply policy, planning, production and funding; expanding the state's Drinking Water Revolving Fund for financing public water system planning, design and construction; authorizing the State Board of Administration to invest the net assets of the system trust fund in alternative water supply and water resource development projects; and water conservation endeavors that result in quantifiable water savings. Ms. Salz said the bill had a lot of provisions, many that did not affect the WRWSA.

Ms. Salz stated additional items included the Florida Forever Fund received \$15 million for its statewide budget; SB 1752 covering permit extensions; SB 1565 on rulemaking requiring agencies and water management districts to prepare a statement on regulatory cost in excess of \$200,000.



Ms. Salz noted the Board members that had been confirmed and stated Mr. Fritz Musselmann had not been confirmed because his paperwork had not been processed before the end of the session.

Mr. Damato asked Ms. Salz to update the Board on when and how septic inspection maintenance and upgrade programs will be implemented, as it is not defined in SB 550 and on the Florida Waterfront Program which is funding \$2 million for purchasing Three Sisters Springs. Mr. Webb asked for specifics on SB 1752. Ms. Salz said she would research the information and bring it back to the Board.

Mr. Sullivan wanted to acknowledge Senator's Dean input this session to make sure that local sources were protected and legislative intent in the bill. Mr. Sullivan suggested a plaque or certificate of appreciation with an invitation to a Board meeting would be appropriate. The board was in agreement.

## **7. Executive Director's Report**

### **a. Bills to be Paid**

Mr. Sullivan provided a handout to the Board detailing May 2010 bills which totaled \$93,179.69. Mr. Sullivan requested the Board approve the payment of those bills.

Following consideration, **a motion was made by Mr. Damato to approve payment of the May 2010 bills totaling \$93,179.69. The motion was seconded by Ms. Rocco and carried unanimously.**

### **b. Inglis Hydropower Project Application**

Mr. Sullivan stated the application was for a license which proposed using the existing Inglis Bypass Channel and the spillway on the Withlacoochee River to generate power to be sold to a local power company. The application was made to the Federal Energy Regulatory Commission (FERC), that had taken input until April 15. Mr. Sullivan stated the essential issue was the facility would be using excess flow to generate power which could be a possible conflict with the WRWSA using the excess flow for water supply. He recommended working with Water Resources Associates and the SWFWMD to send a letter with a list of concerns to FERC. Discussion ensued on the possible location and effects on environment. Mr. Haag stated various applications for a power plant had occurred in the past, none of which were approved. Mr. Joe Quinn, Staff Planner, SWFWMD stated he had requested information from FERC and it indicated another scoping document would be issued, which would allow more comments to be submitted. Mr. Sullivan stated he would have a response ready for approval at the next Board meeting.

### **c. Correspondence**

Mr. Sullivan reviewed the various letters and memorandums. He brought to the board's attention a letter Mr. Amsden had given Mr. Sullivan from Gene Andrews stating there was no provisions in the Public Records Law allowing charges for postage to obtain a copy of information (ie. board packet) and public records should be stored with the WRWSA boundaries not in Tallahassee. Mr. Sullivan stated a response had been sent indicating the bulk of the WRWSA records were currently stored in the Hernando

County Records Repository in Brooksville and the WRWSA Board had voted in March of 1995 to charge for postage. Mr. Sullivan asked Mr. Haag if the WRWSA could legally charge for postage. Mr. Haag replied that Florida Statutes allow only for a price per page charge, not for postage. He added records are required to be stored within the jurisdiction of the WRWSA. Mr. Sullivan noted the board package was also posted to the WRWSA website. After a lengthy discussion, it was a consensus of the Board to have a new policy written and remove the statement in the board packet requesting \$3 for postage.

**d. News Articles**

Mr. Sullivan provided news articles on water supply issues relating to areas both regional and statewide.

**8. Attorney's Report**

Mr. Haag stated he did not have any additional items to report to the WRWSA.

**9. Other Business**

None.

**10. Public Comment**

None.

**11. Next Meeting Time and Location**

Next meeting is scheduled for June 16, 2010 at 4:30 p.m., Withlacoochee Regional Planning Council Headquarters Conference Room, 1241 Southwest 10<sup>th</sup> Street (SR 200), Ocala, Florida 34474-0323.

**12. Adjournment**

Chairman Hoffman announced there was no further business or discussion to come before the Board and adjourned the meeting at 6:00 p.m.

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Richard Hoffman, Chairman

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Jackson E. Sullivan, Executive Director

**5. Proposed 2010-11  
FY Budget**

**WITHLACOOCHEE REGIONAL  
WATER SUPPLY AUTHORITY  
PROPOSED 2010-11 BUDGET**

- **Beginning Fund Balances**
- **Calculation of Revenue**
- **Implementation of Master Plan Recommendations**
- **Summary of Master Plan Program Costs**
- **Memorandum on Phase II Plan Recommendations**
- **Proposed 2010-11 Budget**

## ATTACHMENT 1

### ANALYSIS OF BEGINNING FUND BALANCES FY 2010 - 2011

#### ANALYSIS OF WATER RESOURCES DEVELOPMENT FUND BALANCE

4/30/10 WRDF Bal	\$1,268,720
Citrus Payments 5/10 - 9/10 @ \$13,632.25/month	\$68,161
Subtotal	\$1,336,881
Less: 09-10 FY Remaining Contract Balances:	
2009-10 Citrus Water Conservation program	\$37,500
2009-10 Hernando Water Conservation program	\$45,500
2009-10 Marion Water Conservation Program	\$23,000
2009-10 Ocala Xeriscape Grant	\$8,000
2009-10 Crystal River Reuse Study	\$8,000
2009-10 Belleview Reuse	\$8,000
\$5,000 Phase II Holdback (50% paid by SWFWMD)	\$2,500
General Services Contract	\$16,068
Subtotal	\$148,568
Total WRD Funds	\$1,188,313

#### ANALYSIS OF ADMINISTRATIVE FUND BALANCE

4/30/09 BALANCE	\$243,403
Admin from CAB WSF @ \$4,729.58/month	\$23,648
Less: May - Sept Avg. Admin Cost @ \$16,591/mo.	-\$82,955
Total Administrative Funds	\$184,096

#### PROJECTED FUND BALANCES AT END OF FY

Total Fund Balances beginning of FY 2010:	\$1,372,409
Add: 2010-11 Revenues	\$390,530
Deduct 2010-11 Expenses:	<u>-\$486,683</u>
Projected Fund Balances at end of FY 2010-11:	<u>\$1,276,256</u>

Prepared 5/24/10



## ATTACHMENT 2

**CALCULATION OF REVENUE FOR 2010-11  
AND  
CALCULATION OF AMOUNT OF FUNDS NEEDED FROM RESERVES**

<u>REVENUE</u>	<u>4/1/09 POPULATION</u>	<u>Annual Amount</u>	<u>Sub-Totals</u>
LOCAL ASSESSMENTS @ 19¢ PER CAPITA			
Citrus	142,609	\$27,096	
Hernando	165,048	\$31,359	
Marion (Less Ocala)	275,841	\$52,410	
Ocala	54,599	\$10,374	
Sumter	95,326	\$18,112	\$139,350
CHARLES A. BLACK WATER SUPPLY FACILITY			
Amortization of Wellfield Cost		\$163,587	
Administrative Contribution		\$59,093	\$222,680
MATCHING CONTRIBUTIONS FOR STUDIES			
Funds from SWFWMD			
Phase VII Water Supply Planning		\$28,500	\$28,500
TOTAL REVENUE FOR FY 2010-11			\$390,530
Less: 2010-11 Administration Expense			-\$198,350
Less: 2010-11 WRDF Cost			-\$288,333
<b>Funds Required from WRWSA Reserves</b>			<b>-\$96,153</b>

Prepared 6/2/10

WITHLACOCHEE REGIONAL WATER SUPPLY AUTHORITY Proposed 2010-11 FY Budget					Date of Preparation: 5/24/10		
	4/1/09 Population BEBR Est.	Comments on Budget Change	Annual Amounts (\$) FYE 10-1 (\$ .19/cap)	Rev/Exp Inc./(Decr.) 10 vs 11 FYE	% Inc/Dec Rev/Exp 10 vs 11 FYE		
<b>Revenues: Administrative</b>							
Assessments:							
1 Citrus	142,609	per capita rate remains unchanged	\$27,096	\$108	0.38%		1
2 Hernando	165,048	per capita rate remains unchanged	\$31,359	\$27	0.08%		2
3 Sumter	95,326	per capita rate remains unchanged	\$18,112	\$436	2.43%		3
4 Marion (Less City of Ocala)	275,841	per capita rate remains unchanged	\$52,410	\$168	0.31%		4
5 City of Ocala	54,599	per capita rate remains unchanged	\$10,374	\$26	0.24%		5
6 Total Population/Assessments @							6
7 19¢/Capita	733,423	See Attachment 2 for detail	\$139,350	\$764	1%		7
8 Carry-over Reserve Funds (Est.)		See Attachment 1 for detail	\$184,096	(\$54,006)	-19%		8
9 Overhead from Citrus Contract		Based on Citrus County contract	\$59,093	\$2,338	5%		9
10 <b>Total Administrative Revenue Available</b>			<b>\$382,539</b>	<b>(\$50,904)</b>	<b>-13%</b>		10
<b>Revenues: Water Supply Facility Development</b>							
12 SWFWMD Matching Funds for Finalization of Phase VII Work Program		Per contract with SWFWMD	\$28,500	(\$37,500)	-17%		12
13 (SBA2) Carryover Reserve Funds (Est.)		See Attachment 1 for detail	\$1,188,313	\$55,025	5%		13
15 (SBA2) Annual Citrus Amortization Pmts		See Attachment 2 for detail	\$163,587	\$0	0%		15
16 <b>Total Water Supply Development Revenue Available</b>			<b>\$1,380,400</b>	<b>(\$58,660)</b>	<b>-4%</b>		16
17							17
18							18
19 <b>Total Revenues Available</b>			<b>\$1,762,939</b>	<b>(\$109,564)</b>	<b>-6%</b>		19
<b>Expenditures:</b>							
<b>General Administration</b>							
23 Executive Director		Based on Annual contract	\$100,000	\$0	0%		23
24 Legal Services		Based on continuing contract	\$20,000	\$0	0%		24
25 Monthly Meetings @ \$500/meeting	\$6,000	No change					25
26 Other Services @ \$150/hr.	\$14,000	No change					26
27 Legislative Consultant		Based on Annual contract	\$40,000	\$0	0%		27
28 Advertising		Based on current usage	\$1,000	\$0	0%		28
29 Audit		Based on CPI	\$8,500	(\$100)	-1%		29
30 Bank Charges		Based on current usage	\$400	\$0	0%		30
31 Bookkeeping Services		Based on current usage	\$1,800	\$0	0%		31
32 Office Supplies		Based on current usage	\$1,500	\$0	0%		32
33 Postage		Based on current usage	\$1,500	\$0	0%		33
34 Printing and Reproduction		Based on current usage	\$1,000	\$0	0%		34
35 Publications/Software		Based on current usage	\$500	(\$250)	-33%		35
36 Registrations/Dues		Based on current usage	\$1,000	(\$250)	-13%		36
37 State Fees/Assessments		Based on current usage	\$200	\$0	0%		37
38 Telephone		Based on current usage	\$4,250	(\$250)	-13%		38
39 Travel		Based on current usage	\$14,000	(\$1,000)	-13%		39
40 Web Page Maintenance		Based on current usage	\$900	\$150	10%		40
41 Internet Services		Based on current usage	\$1,800	\$1,050	145%		41
42							42
43 <b>Subtotal - General Administration Expenditures</b>			<b>\$198,350</b>	<b>(\$650)</b>	<b>0%</b>		43
44							44
45 <b>Fund Balance for Admin. Reserves</b>			<b>\$184,189</b>	<b>(\$50,254)</b>	<b>-23%</b>		45
46							46
47 <b>TOTAL ADMIN. EXPENDITURES and FUND BALANCE</b>			<b>\$382,539</b>	<b>(\$50,904)</b>	<b>-13%</b>		47
<b>Water Supply Studies and Facilities</b>							
49 Engineering/Master Plan Support & Plan Implementation		Propose WRA Sole Source Contract	\$25,000	\$0	100%		49
50 Implementation of Master Plan Recommendations		Use PH VII Funds and WRDF	\$100,000	(\$32,000)	-13%		50
51 Local Government Water Supply Projects (10-11 FYE)		Based on action of BoD	\$130,000	\$0	0%		51
54 North Sumter Data Collection program		Based on Contract w/ SWFWMD	\$33,333	\$0	100%		54
61							61
63 <b>Subtotal - Water Supply Studies and Facilities Expenditures</b>			<b>\$288,333</b>	<b>(\$200,000)</b>	<b>-42%</b>		63
64							64
65 <b>Fund Balance for Water Supply Development Reserves</b>			<b>\$1,092,067</b>	<b>\$105,525</b>	<b>9%</b>		65
66							66
67 <b>TOTAL WRDF EXPENDITURES and FUND BALANCE</b>			<b>\$1,380,400</b>	<b>(\$58,660)</b>	<b>-4%</b>		67
68							68
69 <b>Total Administration and WRDP Fund Balances</b>		See Attachment 1 for detail	<b>\$1,276,256</b>	<b>\$55,271</b>	<b>3%</b>		69

**SUMMARY OF ESTIMATED COSTS AND SOURCE OF FUNDS FOR  
MASTER PLAN IMPLEMENTATION**

<u>Program</u>	<u>Estimated Cost</u>	<u>Program Funds</u>
Population and Water Demand	\$5,000	General Service Contract (WRDF)
Data Collection and Resource Monitoring	\$2,500	General Service Contract (WRDF)
Regional Groundwater Assessment	\$7,500	General Service Contract (WRDF)
Miscellaneous Issues	\$10,000	General Service Contract (WRDF)
Subtotal	\$25,000	
Water Conservation Reclaimed Water	\$10,000 \$10,000	WRDF WRDF
Subtotal	\$20,000	
Water Supply Options Water Supply Partnerships WRWSA Regional Framework		WRDF & Phase VII Funds
Subtotal	\$80,000	

**Total for Master Plan Implementation Program      \$125,000**

<u>Fund Source Summary:</u>	<u>SWFWMD</u>	<u>WRDF</u>
WRDF		\$68,000
Phase VII Funds:		
SWFWMD	\$28,500	
WRDF		\$28,500
Total	\$28,500	\$96,500

**MEMORANDUM**

June 2, 2010

To: WRWSA Board of Directors  
From: Jack Sullivan, Executive Director  
Re: RWSA – PH II – Preliminary analysis of prioritization of recommendations

At the April 21, 2010 Board meeting following the workshop on the Phase II Master Plan recommendations by Water Resource Associates, the following motion was made:

*Following consideration, a motion was made by Mr. Hoffman to approve the Regional Water Supply Plan Update, Phase II ideas discussed at the earlier workshop this afternoon, with direction from Mr. Sullivan and with help from Mr. Hubbell to flesh out those items and bring them back to the Board in subsequent meetings over the next several months. The motion was seconded by Mr. Damato and carried unanimously.*

This memorandum is the first in a series of memoranda to be presented at subsequent meetings to expand upon the recommendations and provide the Board with actions to implement the recommendations, including additional staffing, consulting requirements and cost considerations. At the April 21 workshop, a memo was prepared outlining eight broad categories, under which the 30 recommendations were condensed. These categories are provided below. These categories have been analyzed, including a description of timing and cost considerations.

1. **Population and Water Demand:** The Authority taking an active role in assuring that the water supply planning and development efforts remain current based on potential changes in population, water demand, competition from other large water users and impacts from domestic self supply.
  - a. Update population numbers for the region and adjust water demands accordingly;
  - b. Track changes in water use to determine potential impacts to Authority planning;
  - c. Track large water users in the region; and
  - d. Continue to monitor domestic self-supply use and the potential impacts to the resource and Authority planning.

**Analysis:**

*This recommendation category is relatively easy to accomplish with little additional effort or initial cost to the Authority. Items a. and b. above (population, water demands and changes in water use) do not necessarily need to be updated constantly. Staff can monitor population data through local government Planning Departments and the Planning Departments of the SWF and SJR Water Management Districts (WMD). Large water users can be tracked through coordination with WMD water use (consumptive use) permitting. Finally, the issue of domestic self-supply (DSS) (residential wells) and its impact on overall water consumption is currently being studied by both SWFWMD and SJRWMD. The Authority should become engaged in monitoring these efforts.*

**Actions:**

1. *Request on an annual basis from County Planning Departments and the City of Ocala, information on population growth and where population is occurring.*
2. *Request on an annual basis from the SWF and SJR WMDs information on any requests for water use permits (WUPs) or consumptive use permits (CUPs) of 100,000 gpd or more.*
3. *Request from both WMDs to be updated on current studies into DSS.*

**Cost:**

*Initially, there should be no additional cost to the Authority. Currently, the Authority has a \$25,000 General Service Contract with Water Resource Associates to assist in planning and engineering analysis for the Authority. To assist with the above efforts, I would recommend that a contract of this type be continued.*

2. **Data Collection and Resource Monitoring:** To ensure that adequate data is collected and analyzed with respect to the region's water resources, the Authority needs to take a lead advocacy role to ensure coordination of both Authority and Member's needs to the WMDs. This includes:
  - a. Resource Monitoring Programs;
  - b. Funding for Hydrogeologic Studies;
  - c. Minimum Flows & Levels, and
  - d. Review of Surficial Aquifer System & Surficial Resources.



**Analysis:**

*As in item 1., this series of recommendations do not require a significant outlay of Authority resources to accomplish the intent of this category. The recommendations primarily relate to the on-going hydrogeologic studies taking place in northern Sumter County. These studies are aimed at providing missing or incomplete hydrogeologic data in this area of SWFWMD. The results of the studies would be used to support additional dispersed groundwater wellfields to provide future water supply for additional development in this area of Sumter County. Additionally, WRA recommends that the Authority work with SWFWMD and SJRWMD to determine, prioritize and fund needed hydrogeologic work within the region.*

**Action:**

*The Authority has already appropriated \$33,333 toward hydrogeologic studies in north Sumter County in conjunction with SWFWMD and The Villages. Currently, I do not anticipate additional funding by the Authority for this effort. The General Services contract funding can be used to fill in any needed additional coordination that needs to take place in this area.*

**Cost:**

*Again, there should be no additional initial cost to the Authority beyond the \$33,333 already appropriated toward the joint project with SWFWMD and The Villages. Additional coordination on data collection should be accomplished using the General Services contract funding.*

3. **Regional Groundwater Assessment:** Comprehensive and consistent groundwater predictive analyses are essential for cost-effective water supply planning and development. Currently the SWFWMD and SJRWMD modeling, data collection and analyses do not lead to consistent conclusions on groundwater availability. The Authority should stay engaged and encourage the Districts to develop better data and predictive analyses in the area including:

- a. Groundwater Modeling; and
- b. Groundwater Model Boundary Conditions.

**Analysis:**

*These recommendations deal with the inconsistencies between groundwater modeling done by the SWFWMD and SJRWMD and impacts to water supply projects in those areas at or near the boundaries of the two water management districts.*

**Action:**

*Currently, the Authority does not have adequate staffing capability to address these technical hydrogeologic issues. In the near-term, to maintain an understanding of outstanding issues between the Districts, the Authority will have to resort to outside consultants. It would be helpful to all concerned if the two WMDs would resume the cooperation initially proposed in the Northeast Florida Coordination Agreement (NFCA) in which both districts agreed to discuss and reach consensus on a number of issues, including groundwater modeling at their boundaries. However, after initial meetings, the coordination meetings were discontinued.*

**Cost:**

*If the NFCA could be reinstituted, consulting costs to the Authority could possibly be contained since the technical issues would be worked through by the two WMDs. However, for the Authority to benefit from these discussions, it would still be necessary for it to retain qualified engineering/hydrologic technical assistance to promote the Withlacoochee region's water supply issues. I would recommend that a portion of the General Service contract funds be used for this work, if needed.*

4. **Water Conservation:** Water conservation is a key water management and water supply strategy for the region. The Authority should play a larger role in the conservation initiatives for the area and advocate on behalf of its Members. This includes:

- a. A Comprehensive WRWSA Conservation Initiative;
- b. Assistance to Member Governments on District Compliance Per Capita Requirements; and
- c. Active Role in Assisting the District with the "SWFWMD Water Conservation Model."

**Analysis:**

*All of the recommendations in this category build upon the assistance that the Authority is providing to its member governments with the specific objective of reducing per capita consumption to the 150 gpcpd required by SWFWMD rules and SJRWMD policy. The specific recommendation is to utilize the SWFWMD Non-Agricultural Water Conservation Model to set forth for each local government in the Authority's service area the most effective conservation programs and initiatives for implementation. Discussions with SWFWMD staff*

*indicate that the District is undertaking an “out reach” effort to work with local governments in the northern portion of the District to accomplish the same objectives as outlined in the Phase II Master Plan recommendations.*

**Action:**

*The recommendation calls for the Authority to facilitate workshops and individual meetings with SWFWMD and WRWSA local governments to assist in utilizing the Water Conservation Model. After discussions with SWFWMD staff, it was agreed that for the SWFWMD portion of the Authority service area, the Authority would only monitor the SWFWMD outreach program and liaison with them on progress of the program. The only issue of concern is how to provide this effort in areas of Marion County not in the SWFWMD area (e.g. Belleview or possibly Ocala) and possibly to provide the service to quasi-governmental entities such as Community Development Districts.*

**Cost:**

*Cost for this initiative should be minimal provided the SWFWMD outreach program is effective. Incorporating Ocala, Belleview and CDDs into utilizing the Water Conservation Model will have to be done utilizing Authority funds. I recommend that an amount of a general appropriation be used for these purposes. The amount will have to be determined as work progresses. However, for budgetary purposes, \$10,000 of a general appropriation from the WRDF has been targeted toward utilities in the SJRWMD area.*

5. **Reclaimed Water:** Reclaimed water projects are another demand management tool that can positively impact per capita water usage and forestall the need for more costly potable water supply projects. Historically, the Authority has not taken an active role in the development of reclaimed water projects on behalf of its members. A refined role for the Authority would include:
- a. WRWSA Regional Reclaimed Water Supply Planning;
  - b. WRWSA Reclaimed Water Implementation Plan;
  - c. Participation in the Statewide Reclaimed Water Workgroup; and
  - d. Assistance in Promoting Cooperative Funding for Member Government Projects.

**Analysis:**

*This set of recommendations has as an objective for the Authority to develop, in concert with local governments, sub-regional reclaimed water plans. The plans would identify projects that are cost-effective and will have the greatest impact on water conservation in their sub-region. Again, this initiative is also part of the*

*SWFWMD's "outreach" program for water conservation. The only issue for the Authority is how to accommodate those local governments or utilities that are in the SJRWMD area.*

**Action:**

*It is my opinion that the proposed reclaimed water-planning program falls into the same category as the water conservation program. SWFWMD staff has already initiated their "out reach" program. I recommend that the Authority monitor progress on the "out reach" program and liaison with SWFWMD staff as the year progresses.*

**Cost:**

*More analysis of the study elements/outline is needed before an accurate estimate of cost is possible. However, for those utilities in the SJRWMD area, I recommend that \$10,000 be tentatively budgeted in a general appropriation from the WRDF to handle utilities in the SJRWMD area.*

**The following three initiatives (6., 7., and 8.) should be taken together as a combined work program since they are closely linked.**

6. **Water Supply Options:** Phase II identified water supply options for short-, mid- and long-term planning horizons. The related recommendations emphasized the WRWSA role in pursuing water supply options on behalf of its Members. Short-term the pursuit of groundwater projects was recommended as they are the least costly and can satisfy most short and mid-term water demand requirements. The Authority should also begin looking at land needed for projects and pipeline corridors before future development precludes opportunities.
  - a. Pursue short-term groundwater water supply options including Sumter Wellfield, Citrus Wellfield, Northwest Marion Wellfield and Northeastern Wellfield;
  - b. Begin to determine and look at securing pipeline corridors for both short-term groundwater projects, interconnections between existing systems and for the ultimate introduction of AWS;
  - c. Determine potential land for the development of water supply projects and working with the WMDs to attempt to secure future water supply development, including desalination at Crystal River; and
  - d. Work closely with the SWFWMD on the development of minimum levels for Lake Rousseau.



7. **Water Supply Partnerships:** Phase II also recommended that the Authority play a bigger role in developing partnerships amongst Members for regional water supply development. This includes:

- a. Coordination with the SWFWMD to develop incentives for regional water supply development in the region including groundwater;
- b. Assisting Members who must comply with AWS special conditions as part of their WUP and CUP;
- c. Working with Members to consistently develop 10-year Facility Work Plans; and
- d. Work to develop collaboration with potential partners on water supply options.

8. **WRWSA Regional Framework:** The WRWSA Regional Framework provides a vision for future water supply infrastructure within the Authority. The plan will require a significant amount of involvement by the Authority over the coming years to ensure that it is effectively implemented. Buy-in to the Regional Framework by Authority Members is an important initial step of the process.

- a. Hold a visioning workshop with the Board regarding the Regional Framework and other Phase II recommendations;
- b. Discuss the existing governance of the Authority to ensure that potential expanded roles are adequately addressed in the Authority's by-laws and agreements; and
- c. Consideration of expanded funding options for Authority operations based on potential new roles.

**Analysis:**

*The objective of the above three initiatives is to begin the development of the WRWSA Regional Framework, which will assist in guiding future water supply development within the region for member governments. The regional framework concept has been embraced by the WRWSA Board as the planning tool for the development of remaining traditional groundwater supplies in a manner that will allow the efficient introduction of regionally developed alternative water supplies. This initiative includes the development of conceptual alternatives for utility interconnections, potential routes for pipelines, investigation of rights-of-way and lands required for water supply development.*

*Another objective of this initiative is to begin the implementation of recommendations included in the Phase II report regarding short-term water supply development. This includes coordination with members that require groundwater and considering developing these projects in a regional manner. Another task within this initiative will be coordination with the water*



*management districts to develop incentives for regional cooperation among members in water supply development.*

**Action:**

*This work program will only begin the process of developing a long-range plan for the Regional Framework. However, it should yield a document that can then be evaluated and revised as needed over the coming years. The tasks that would be anticipated in the initial work program include the following:*

- *Design and facilitate a workshop that includes WRWSA TRC members and utility personnel to discuss the process of developing the framework and gather input into its formulation;*
- *Develop a conceptual plan for the WRWSA Regional Framework;*
  - *Determine actual water demand numbers considering demand management and compliance per capita numbers;*
  - *Identify potential partners (short, mid and long-term) based on latest population and demand data;*
  - *Determine land requirements for water supply development and infrastructure;*
  - *Develop alternatives for interconnections between partners;*
  - *Consider potential routes for pipelines and other utility infrastructure;*
  - *Prioritize interconnections based on demands;*
  - *Develop preliminary cost estimates; and*
  - *Develop schedules for implementation.*

**Costs:**

*It is anticipated that a portion of the cost for this work program could come from the remaining \$57,000 in the Phase VII program budget. However, a preliminary estimate of the total cost to complete this first year's work would be \$80,000. I recommend that a portion of the funding for this program come from a line-item appropriation from the Authority's Water Resource Development Fund (WRDF). In addition, a request would be made to SWFWMD to extend the Phase VII funding from its termination on November 30, 2010 to end instead on September 30, 2011.*

**6.a. Bills to be Paid**

**Bills to be Paid will be handed out  
separately at the Board meeting**

**6.b. 2<sup>nd</sup> Quarter  
Financial Report**

ACCOUNTANTS' COMPILATION REPORT

To The Governing Board  
Withlacoochee Regional Water Supply Authority  
Ocala, Florida

We have compiled the accompanying balance sheet of Withlacoochee Regional Water Supply Authority, as of March 31, 2010, and the related statements of revenue and expenses for the three months and six months then ended and the accompanying supplementary information, which are presented only for supplementary analysis purposes, in accordance with *Statements on Standards for Accounting and Review Services*, issued by the American Institute of Certified Public Accountants.

A compilation is limited to presenting, in the form of financial statements and supplementary schedules, information that is the representation of management. We have not audited or reviewed the accompanying financial statements and supplementary information and accordingly, do not express an opinion or any other form of assurance on them.

The accompanying annual budget of the Withlacoochee Regional Water Supply Authority for the period ending March 31, 2010, included as supplementary information has not been compiled or examined by us and, accordingly, we do not express an opinion or any other form of assurance on it.

Management has elected to omit substantially all of the disclosures and the statements of retained earnings and cash flows required by generally accepted accounting principles. If the omitted disclosures and statements were included in the financial statements, they might influence the user's conclusions about the Organization's financial position, results of operations, and cash flows. Accordingly, these financial statements are not designed for those who are not informed about such matters.

*Purvis, Gray and Company*

May 27, 2010  
Tallahassee, Florida

**Certified Public Accountants**

443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762

MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS  
MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

**Withlacoochee Regional Water Supply Authority**  
**BALANCE SHEET**  
**As of March 31, 2010**

**ASSETS**

**CURRENT ASSETS**

Cash in Bank - SunTrust	\$ 785.50
Cash in Bank - LGIP	384,022.31
Cash in Bank - Fund B	6,097.13
Cash in Bank - LGIP/Citrus Revenue	1,160,839.35
Cash in Bank - Fund B/Citrus Revenue	15,598.14
Accounts Receivable - SWFWMD	34,000.00

**Total Current Assets** 1,601,342.43

**FIXED ASSETS**

Equipment	1,559.85
Accum Deprec - Equipment	(1,559.85)
Citrus Co. Wellfield	4,895,231.21
Accum Deprec - Wellfield	(2,773,967.44)

**Total Fixed Assets** 2,121,263.77

**TOTAL ASSETS** \$ 3,722,606.20

**LIABILITIES**

**CURRENT LIABILITIES**

Accounts Payable	\$ 15,770.84
A/P Special Projects	70,792.30
Retainage Payable - WRA	19,085.00

**Total Current Liabilities** 105,648.14

**NET ASSETS**

**NET ASSETS**

Investment in Capital Assets	2,121,263.77
Unrestricted	1,495,694.29

**Total Net Assets** 3,616,958.06

**TOTAL LIABILITIES AND NET ASSETS** \$ 3,722,606.20



**Withlacoochee Regional Water Supply Authority**  
**STATEMENT OF REVENUE AND EXPENSES**  
For the Period Ended March 31, 2010

	3 months ended March 31, 2010	%	6 months ended March 31, 2010	%
<b>REVENUE</b>				
Citrus Co. Assessments	\$ 6,747.04	6.61 %	\$ 13,494.08	6.00 %
Hernando Co. Assessments	7,833.08	7.67 %	15,666.16	6.97 %
Sumter Co. Assessments	4,419.12	4.33 %	8,838.24	3.93 %
City of Ocala Assessments	5,173.90	5.07 %	5,173.90	2.30 %
Marion County Assessment	13,060.41	12.79 %	26,120.82	11.62 %
Citrus Co Facilities Recovery	13,632.25	13.35 %	81,793.50	36.38 %
Citrus County Wifld Admin Recov	4,729.58	4.63 %	28,377.48	12.62 %
SWFWMD 07-08 Ph II & VII Fund	35,125.00	34.41 %	34,000.00	15.12 %
08-09 Marion County Reentry	11,362.50	11.13 %	11,362.50	5.05 %
<b>Total Revenue</b>	<b>102,082.88</b>	<b>100.00 %</b>	<b>224,826.68</b>	<b>100.00 %</b>
<b>OPERATING EXPENSES</b>				
Consulting Executive Director	33,333.32	32.65 %	49,999.98	22.24 %
Advertising	735.05	0.72 %	776.77	0.35 %
Bank Charges - SunTrust	45.00	0.04 %	147.75	0.07 %
Registration/Dues	0.00	0.00 %	175.00	0.08 %
Legal - Monthly Meeting	1,500.00	1.47 %	2,500.00	1.11 %
Legal - Other Services	1,643.27	1.61 %	2,058.38	0.92 %
Office Supplies	400.91	0.39 %	740.74	0.33 %
Printing & Reproduction	14.20	0.01 %	15.24	0.01 %
Postage	402.65	0.39 %	449.18	0.20 %
Audit	7,800.00	7.64 %	7,800.00	3.47 %
Bookkeeping/Financial Asst.	450.00	0.44 %	450.00	0.20 %
Publications/Software	99.98	0.10 %	99.98	0.04 %
Web Page/Internet Services	1,269.60	1.24 %	1,579.35	0.70 %
Telephone	1,250.16	1.22 %	1,998.29	0.89 %
Travel	4,107.51	4.02 %	6,191.35	2.75 %
Engineer Maint Rpt CABWSF	0.00	0.00 %	4,200.00	1.87 %
Legislative Consultant	13,332.00	13.06 %	19,998.00	8.89 %
06-07 RWSP Phase II Proj Feas	45,900.00	44.96 %	45,900.00	20.42 %
Marion County Integration Proj	11,362.50	11.13 %	11,362.50	5.05 %
08-09 Hernando Wtr Conservation	0.00	0.00 %	15,607.16	6.94 %
FY10 WRA Contr - Eng/Plng Suprt	6,291.47	6.16 %	8,931.57	3.97 %
<b>Total Operating Expenses</b>	<b>129,937.62</b>	<b>127.29 %</b>	<b>180,981.24</b>	<b>80.50 %</b>
<b>Operating Income (Loss)</b>	<b>(27,854.74)</b>	<b>(27.29)%</b>	<b>43,845.44</b>	<b>19.50 %</b>
<b>OTHER INCOME</b>				
Interest Income - SBA1	109.39	0.11 %	273.92	0.12 %
Interest Income - SBA2	607.85	0.60 %	1,458.10	0.65 %
<b>Total Other Income</b>	<b>717.24</b>	<b>0.70 %</b>	<b>1,732.02</b>	<b>0.77 %</b>
<b>Net Income (Loss)</b>	<b>\$ (27,137.50)</b>	<b>(26.58)%</b>	<b>\$ 45,577.46</b>	<b>20.27 %</b>

See Accountant's Compilation Report

ACCOMPANYING SUPPLEMENTARY INFORMATION

**Withlacoochee Regional Water Supply Authority**  
**INCOME STATEMENT**  
**BUDGET TO ACTUAL**  
**For the Period Ended March 31, 2010**

	6 months ended March 31, 2010	6 months ended March 31, 2010	Variance Over/(Under)		
	<u>Actual</u>	<u>Budget</u>	<u>Budget</u>	<u>Budget</u>	<u>Budget Remaining</u>
<b>REVENUE</b>					
Citrus Co. Assessments	\$ 13,494.08	\$ 13,494.00	\$ 0.08	\$ 26,988.00	\$ 13,493.92
Hernando Co. Assessments	15,666.16	15,666.00	0.16	31,332.00	15,665.84
Sumter Co. Assessments 8,838.24		8,838.00	0.24	17,676.00	8,837.76
City of Ocala Assessments	5,173.90	5,174.00	(0.10)	10,348.00	5,174.10
Marion County Assessment	26,120.82	26,121.00	(0.18)	52,242.00	26,121.18
Citrus Co Facilities Recovery	81,793.50	81,793.50	0.00	163,587.00	81,793.50
Citrus County Wifd Admin Recov	28,377.48	28,377.50	(0.02)	56,755.00	28,377.52
SWFWMD 07-08 Ph II & VII Fund	34,000.00	33,000.00	1,000.00	66,000.00	32,000.00
08-09 Marion County Reentry	11,362.50	38,092.50	(26,730.00)	76,185.00	64,822.50
<b>Total Revenue</b>	<b>224,826.88</b>	<b>250,556.50</b>	<b>(25,729.82)</b>	<b>501,113.00</b>	<b>276,286.32</b>
<b>OPERATING EXPENSES</b>					
Consulting Executive Director	49,999.98	50,000.00	(0.02)	100,000.00	50,000.02
Advertising	776.77	500.00	276.77	1,000.00	223.23
Bank Charges	147.75	200.00	(52.25)	400.00	252.25
Registration/Dues	175.00	625.00	(450.00)	1,250.00	1,075.00
Legal - Monthly Meeting	2,500.00	3,000.00	(500.00)	6,000.00	3,500.00
Legal - Other Services	2,058.38	7,000.00	(4,941.62)	14,000.00	11,941.62
Office Supplies	740.74	750.00	(9.26)	1,500.00	759.26
Printing & Reproduction	15.24	500.00	(484.76)	1,000.00	984.76
Postage	449.18	750.00	(300.82)	1,500.00	1,050.82
Audit	7,800.00	4,300.00	3,500.00	8,600.00	800.00
Bookkeeping/Financial Asst.	450.00	900.00	(450.00)	1,800.00	1,350.00
Publications/Software	99.98	375.00	(275.02)	750.00	650.02
State Fees/Assessments	0.00	100.00	(100.00)	200.00	200.00
Web Page/Internet Services	1,579.35	750.00	829.35	1,500.00	(79.35)
Telephone	1,998.29	2,250.00	(251.71)	4,500.00	2,501.71
Travel	6,191.35	7,500.00	(1,308.65)	15,000.00	8,808.65
Engineer Maint Rpt CABWSF	4,200.00	3,000.00	1,200.00	6,000.00	1,800.00
Legislative Consultant	19,998.00	20,000.00	(2.00)	40,000.00	20,002.00
06-07 RWSP Phase II Proj Feas	45,900.00	41,000.00	4,900.00	82,000.00	36,100.00
06-07 RWSP Ph VII MFL Anal	0.00	25,000.00	(25,000.00)	50,000.00	50,000.00
Marion County Integration Proj	11,362.50	38,092.50	(26,730.00)	76,185.00	64,822.50
08-09 Hernando Wtr Conservation	15,607.16	-	15,607.16	0.00	(15,607.16)
08-09 North Sumter Data Coll.	0.00	16,666.50	(16,666.50)	33,333.00	33,333.00
FY10 WRA Contr - Eng/Plng Suprt	8,931.57	12,500.00	(3,568.43)	25,000.00	16,068.43
FY10 Marion Water Conservation	0.00	11,500.00	(11,500.00)	23,000.00	23,000.00
FY10 Hernando Water Conserve	-	22,750.00	(22,750.00)	45,500.00	45,500.00
FY10 Citrus Water Conservation	-	18,750.00	(18,750.00)	37,500.00	37,500.00
FY10 Belleview Strmwtr Reuse	-	4,000.00	(4,000.00)	8,000.00	8,000.00
FY10 Crystal Rvr Reuse Study	-	4,000.00	(4,000.00)	8,000.00	8,000.00
FY10 Ocala Xeriscape Demo	-	4,000.00	(4,000.00)	8,000.00	8,000.00
FY10 Dev of Governance Docs	-	25,000.00	(25,000.00)	50,000.00	50,000.00
<b>Total Operating Expenses</b>	<b>180,981.24</b>	<b>325,759.00</b>	<b>(144,777.76)</b>	<b>651,518.00</b>	<b>470,536.76</b>
<b>Operating Income (Loss)</b>	<b>43,845.44</b>	<b>(75,202.50)</b>	<b>119,047.94</b>	<b>(150,405.00)</b>	<b>(194,250.44)</b>
<b>OTHER INCOME</b>					
Interest Income - SBA1	273.92	0.00	273.92	0.00	(273.92)
Interest Income - SBA2	1,458.10	0.00	1,458.10	0.00	(1,458.10)
<b>Total Other Income</b>	<b>1,732.02</b>	<b>0.00</b>	<b>1,732.02</b>	<b>0.00</b>	<b>(1,732.02)</b>
<b>Net Income (Loss)</b>	<b>\$ 45,577.46</b>	<b>\$ (75,202.50)</b>	<b>\$ 120,779.96</b>	<b>\$ (150,405.00)</b>	<b>\$ (195,982.46)</b>

See Accountant's Compilation Report

## **6.c. Correspondence**

FILE  
COPY

WITHLACOOCHEE REGIONAL



WATER SUPPLY AUTHORITY

May 26, 2010

Ricky A. Horst, City Manager  
City of Ocala  
P.O. Box 1270  
Ocala, FL 34478

Re: Preliminary Budget Request for the WRWSA for FY 2010-11

Dear Mr. Horst:

The member local governments of the Authority are beginning their budget cycles and have requested information regarding the Water Supply Authority's budget request for the 2010-11 fiscal year. The Authority will vote on its final budget for FY 2010-11 at the Authority's June 16, 2010 Board meeting. I will forward the final budget to you as soon as it is approved. However, I can provide you with our per capita assessment request for this fiscal year. The Board voted at its May 19, 2010 meeting to maintain its per capita assessment request at 19¢ for the 2010-11 FY. The proposed assessments are shown on the attached table. The impact to our member governments will vary depending on each government's growth rate. The growth rate in the region as a whole has been flat over the past year with a .55% growth rate. Our proposed work program for the 2010-11 FY is also attached for your information.

I would point out to all of our local governments that the Authority has returned dollars to its member governments to help them improve their water supply capabilities. Over the past eight years the Authority provided direct grants of \$1,194,631 to its member counties. During this past fiscal year (2010-11) the Authority provided \$130,000 to six member governments to improve water conservation efforts. Hernando County received \$45,500, Citrus County received \$37,500, and Marion County received \$23,000. The cities of Ocala, Crystal River and Belleview received \$8,000 each. In addition, the Authority has used its local government assessments along with other funds from its Charles A. Black Water Supply Facility in Citrus County to match funds from the Southwest Florida Water Management District to prepare the Authority's long-range plan and to collect additional field data in Sumter County to assist in future water supply efforts of the Authority and its local governments.

The Authority understands that all levels of government are under severe budgetary constraints this year and will probably have the same problems next year. The Authority's budget request is relatively minor in the overall scheme of things. However, we feel that we need to do our part to lessen our impact on our member local governments.

Tallahassee:  
1107 Shalimar Drive  
Tallahassee, FL 32312  
(850) 385-0220 Fax (380) 385-0223  
jesull@comcast.net

Brooksville:  
P.O. Box 15369  
Brooksville, FL 34604  
(352) 796-4970 Fax (352) 754-6874  
jesull@comcast.net



**Withlacoochee Regional Water Supply Authority  
2010-11 Work Program**

**1. Joint Funding of Water Supply Projects with Member Local Governments.**

The Authority Board will continue its grant program to assist local governments in improving water conservation within the region in order to extend the use of groundwater as long as possible. Since its inception in FY 1999-2000, the Authority has appropriated \$1,194,631 to local government projects in the region. During the 2010-11 FY, the Board proposes to appropriate \$130,000 toward local government water conservation projects. Proposals will be considered from any member local government in the Authority's jurisdiction. The grant program guidelines and application package may be found on the Authority's web page at [www.wrwsa.org](http://www.wrwsa.org).

**2. Tracking Water Resource Legislation During the 2011 Legislative Session that is of Interest to the Withlacoochee Region.**

The Authority has contracted with Diane Salz, Legislative Consultant, to track legislation on water supply, water management districts and other water resource issues. The Authority has focused its attention on tracking any attempts to weaken or abolish the "Local Sources First" permitting requirements adopted by the 1997 Legislature. The Authority approved the continuation of its contract with the Legislative Consultant for additional work during the 2011 legislative session.

**3. Develop an "Action Plan" to Implement the Recommendations of the 2010 Master Water Supply Plan**

The Authority completed the 2010 Regional Water Supply Master Plan in April 2010. The recommendations of the Plan were presented to the Authority Board of Directors at the Authority's April 21, 2010 workshop. The Authority approved the Plan and directed the Executive Director and Authority consultants to further expand on the recommendations and provide an action plan to implement specific recommendations, including costs, staffing and timing. These issues will be further developed during FY 2010-11.

**4. Cooperative Funding with SWFWMD to Analyze Impacts of MFLs to Existing and Future Water Supply Facilities**

The Authority will continue to cooperatively fund with SWFWMD the analysis of the impact of SWFWMD's proposed minimum flows and levels (MFL) to be set on rivers, lakes, springs and the aquifer in the Withlacoochee Region over the next 10 years. If existing wellfields or future planned wellfields negatively impact resources such as lakes, springs or rivers when MFLs are set on those facilities, it is important for both the



**PROPOSED 2010-11 ASSESSMENTS  
WITHLACOOCHEE REGIONAL WATER SUPPLY AUTHORITY**

County/City	4/1/09 Population Est.	Assessment @ .19/Capita	Annual Amount	Quarterly Assessment
Citrus	142,609	\$0.19	\$27,096	\$6,773.93
Hernando	165,048	\$0.19	\$31,359	\$7,839.78
Sumter	95,326	\$0.19	\$18,112	\$4,527.99
Marion (Less Ocala)	275,841	\$0.19	\$52,410	\$13,102.45
Ocala	54,599	\$0.19	\$10,374	\$2,593.45
Totals	733,423	\$0.19	\$139,350	\$34,837.59

County/City	09-10 FY Assessment	10-11 FY Assessment	% Change
Citrus	\$26,988	\$27,096	0.40%
Hernando	\$31,332	\$31,359	0.09%
Sumter	\$17,676	\$18,112	2.47%
Marion (Less Ocala)	\$52,242	\$52,410	0.32%
Ocala	\$10,348	\$10,374	0.25%
Totals	\$138,586	\$139,350	0.55%



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# Southwest Florida Water Management District

**Bartow Service Office**  
170 Century Boulevard  
Bartow, Florida 33830-7700  
(863) 534-1448 or  
1-800-492-7862 (FL only)

**Sarasota Service Office**  
6750 Fruitville Road  
Sarasota, Florida 34240-9711  
(941) 377-3722 or  
1-800-320-3503 (FL only)

2379 Broad Street, Brooksville, Florida 34604-6899  
(352) 796-7211 or 1-800-423-1476 (FL only)  
TDD only: 1-800-231-6103 (FL only)  
On the Internet at [WaterMatters.org](http://WaterMatters.org)

**Tampa Service Office**  
7601 Highway 301 North  
Tampa, Florida 33637-6759  
(813) 985-7481 or  
1-800-836-0797 (FL only)

**Todd Pressman**  
Chair, Pinellas  
**Ronald E. Oakley**  
Vice Chair, Pasco  
**Hugh M. Gramling**  
Secretary, Hillsborough  
**Sallie Parks**  
Treasurer, Pinellas  
**Carlos Beruff**  
Manatee  
**Bryan K. Beswick**  
DeSoto  
**Jennifer E. Closshey**  
Hillsborough  
**Neil Combee**  
Polk  
**Albert G. Joerges**  
Sarasota  
**Maritza Rovira-Forino**  
Hillsborough  
**H. Paul Senft, Jr.**  
Polk  
**Douglas B. Sharp**  
Sumter  
**Judith C. Whitehead**  
Hernando  
  
**David L. Moore**  
Executive Director  
**William S. Bilenky**  
General Counsel

May 28, 2010

Dear Utility Manager:

The Southwest Florida Water Management District (District) is looking for feedback from utility managers to help improve communication and awareness of available District tools. Enclosed is a 15-question survey to gauge your knowledge and opinions of the District and its programs.

It is very important for us to receive honest answers to these questions so that we can assess our current outreach and communications with the utilities in our District. By using your feedback, we can better provide information and support to you and your staff. Your answers will be used for research purposes only.

We appreciate you taking the time to complete this important survey, which should only take about five minutes and we look forward to working with you in the future. Please use the enclosed prepaid, self-addressed envelope to return the completed survey **by June 18, 2010**.

A second survey will also be mailed later this summer to gauge the effectiveness of our outreach efforts.

If you have any questions, please contact me directly at (352) 796-7211, ext. 4636

Sincerely,

Cara Martin  
Community Affairs Program Manager  
Southwest Florida Water Management District

akh  
Enclosure

## 1. Utility Outreach Survey

**1. What is your overall opinion of the Southwest Florida Water Management District (sometimes referred to as "Swiftmud" or "the District")?**

- ☐ Very Favorable    ☐ Somewhat Favorable    ☐ No Opinion    ☐ Somewhat Unfavorable    ☐ Very Unfavorable    ☐ I have never heard of the District

**2. How satisfied are you with the communication you receive from the District?**

- ☐ Very satisfied    ☐ Somewhat satisfied    ☐ No Opinion    ☐ Somewhat Dissatisfied    ☐ Very Dissatisfied    ☐ I have never communicated with the District

**3. How accurate is the information you receive from District employees?**

- ☐ Very accurate    ☐ Somewhat accurate    ☐ No Opinion    ☐ Somewhat Inaccurate    ☐ I have never received information from District staff

**4. How can the District improve its communication with you?**

**5. How would you prefer to communicate with District employees?**

- ☐ Mail    ☐ Telephone    ☐ E-mail    ☐ Face to Face

Other (please specify)

**6. How useful is information on the District's website, WaterMatters.org?**

- ☐ Very Useful    ☐ Somewhat Useful    ☐ No Opinion    ☐ Not Very Useful    ☐ Totally Useless    ☐ I have never visited this website

**7. Please rate the District's pre-application process to expedite processing Water Use Permit applications:**

- ☐ Excellent    ☐ Good    ☐ Fair    ☐ Poor    ☐ Never Used

**8. If you have never used the pre-application process, please tell us why:**

**9. How would you characterize water conservation? (Choose only one)**

- ☐ Revenue Depleting    ☐ Risk for Current Permitted Quantities    ☐ Potential Water Supply Option    ☐ Decreases need for new supplies    ☐ None of these

Continued →

**10. Rate your familiarity with the following District programs/tools:**

	Unfamiliar	Familiar, but never used/participated	Familiar and used/participated
Water Rate Simulation Model	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Cooperative Funding Initiative	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Community Education Grant Program	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Demand/Population Projection Model	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Florida Water Star Gold	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Urban Mobile Lab	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Water Shortage Restrictions	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Regional Water Supply Plan	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
District-wide Regulation Model	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
20-Year Water Use Permitting	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Online System for Permitting	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Online System for Data Reporting	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Conserve Florida Water Clearinghouse	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

**11. How often have you employed consultants to help obtain/renew District permits?**

☐ 1-3 times      ☐ 4-6 times      ☐ 7-9 times      ☐ 10+ times      ☐ Never

**12. I view the District as a:**

☐ Resource      ☐ Constraint

**13. County:**

**14. Your Title:**

**15. How long have you been in your position?**

☐ Less than 1 Year      ☐ 1-5 Years      ☐ 6-10 Years      ☐ More than 10 Years

## **6.d. News Articles**

## Rainfall scarce in Tampa area as dry May continues

By NEIL JOHNSON | The Tampa Tribune

Even for a month that's normally dry, this May is proving especially stingy with rainfall.

About a third of the way through the month, counties in West Central Florida have had only a smidgen of normal rain, measured in hundredths of an inch.

After an April that produced nearly twice the normal rain in the Tampa Bay area, only 0.08 inches was recorded at 12 Southwest Florida Water Management District monitor locations. That's 2 percent of the normal May total.

Sites in Pasco recorded 0.03 inches, or 1 percent of the normal rainfall, and in Pinellas 0.07 inches fell, 2 percent of the average.

No rain has been recorded at district sites in Charlotte and Sarasota counties.

At Tampa International Airport, the National Weather Service has measured 0.01 inches, or more than a half-inch below normal.

Dry air over the state throttled any rain from fronts that have come through, News Channel 8 meteorologist Leigh Spann said.

A front that came through the Bay area last week produced no rain in the region. That front caused massive flooding in Tennessee.

"Once the fronts run into dry air here, there is very little rain," Spann said.

Another front came through Sunday but again produced no rain.

There is dry, sinking air high in the atmosphere that squelches any showers or thunderstorms that try to form.

Without that dry air, afternoon sea breezes would stand a chance of sparking some rain or even a stray thunderstorm.

"What should be a day with a 20 percent to 30 percent rain chance has less than 10 percent," Spann said.

Don't expect things to change soon. Rain is essentially erased from forecasts for the next seven days.

"We expect this pattern to be in place for the rest of the week," said Ernie Jillson, a meteorologist with the National Weather Service.

Even with May's sparse rain, the heavy rainfall during the winter and early spring, the Tampa Bay region has had about 1.5 times the typical rainfall so far this year.



May 7, 2010 - Editorial

## Bill favors lobbyists over the public

By Times Wire

So much for Republican leaders' promises to streamline government. With little debate and based on misleading rhetoric, the Florida Legislature unanimously approved House Bill 1565 last month, contending it would combat government regulation that threatened small businesses' ability to rebound from the recession. But that was a masquerade. This bad bill is really just a lobbyist employment act aimed at bringing government to a standstill by neutering state agencies' ability to enforce environmental and other laws. Gov. Charlie Crist should veto this bill in the name of good government.

At issue is the arcane Administrative Procedure Act, which governs how state agencies write rules to implement laws the Legislature has passed. HB 1565 would amend the APA to require agencies to assign a private sector compliance cost for any proposed rule. If that cost exceeded \$1 million over five years, the agency couldn't adopt the rule. Instead it would have to ask the Legislature to ratify the rule at the next annual session.

This is nothing short of a special interest and lobbying corps end run that may well run afoul of the state's constitutional separation of powers. The \$1 million threshold in a state of 18.5 million people is comical. It would force dozens, if not hundreds, of issues back to the Legislature each year, where the sheer volume of legislation considered in a 60-day session favors the status quo. Lobbyists would just have to make sure the bill never gets to a final floor vote to stave off any regulation, ultimately neutering an agency's authority.

Clearly this bill was designed to cripple the state's environmental protection agencies, including water management districts. Charged with making sure development and industry don't overwhelm the state's natural resources, they're poised to update stormwater standards to comply with federal water quality laws. Polluters, having lost in court, now are looking for a new way to avoid paying for what they dump in Florida's public waterways.

But this bill will also strangle government across the board, including all sorts of rules expected to be written in the next few months. Lawmakers, rightly alarmed by news reports that violent felons were caring for vulnerable citizens, ordered tougher background checks for nursing home and day care workers. But under HB 1565, implementation would be delayed at least a year.

HB 1565 would also likely stall desperately needed regulation of pain management clinics, where some unscrupulous players are fueling the state's escalating prescription drug abuse problem.

The bill's sponsors, Rep. Chris Dorworth, R-Lake Mary, and Sen. Mike Bennett, R-Bradenton, sold HB 1565 to their colleagues claiming it would protect small businesses from being overrun by costly regulation. Of course, agencies should consider economic impact as they write rules. But this bill goes too far. The special interest being served isn't small business, but the big money players who would rather pay lobbyists to influence the Legislature to kill future rules than run their businesses by the rules that are in all Floridians' interest. Crist needs to veto HB 1565.

St. Petersburg Times



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## On the rise: Lake levels healthy



By Amanda Mims

Water levels in area lakes and in the Withlacoochee River have increased significantly during the past 12 months.

Time will tell if rainfall this summer will keep them this way.

"We've seen tremendous improvements on the river," said Granville Kinsman, manager of the hydrologic data section of the Southwest Florida Water Management District. Groundwater levels and well levels have also gone up considerably. River flow during the first week of April was the highest it had been since 2005.

Since May last year, ample rainfall has been helping the area recover from the drought that caused surface water levels to drop and left parts of the river completely dry.

"The entire district, for the last 12 months, has gotten really good rainfall and that has made a huge difference," Kinsman said.

In the past year, Citrus County received 64.5 inches of rainfall compared to the average of 54 inches.

"Only 10 percent of the time in all of our records have we received more rainfall than that. Because of that, we've seen some really good changes," he said.

"In April, the flow on the river was in the 76th percentile — really above normal."

Water levels in the Hernando, Inverness and Floral City pools of the Tslala Apopka Chain of Lakes are 3.6 to 5.4 feet higher than they were last year.

Water level elevations at the end of April were 40.3 feet in the Floral City Pool, 39.7 feet in the Inverness Pool and 38.2 in the Hernando Pool, compared to 36.7, 34.7 and 32.8, respectively, in April 2009.

One lake, Lake Consuelo in Floral City, is still below its normal level, but is up 3.5 feet from where it was.

"The 3.5 feet we've seen is really a good indication of general groundwater improvement in the region," he said. "Once the groundwater becomes high, it stays up and actually feeds the lakes. Lakes are typically the last thing that improves after a drought."

Water levels in these pools are manipulated by water control structures, but the higher water levels are indicative of the higher-than-normal rainfall, increased flow in the Withlacoochee River and groundwater improvement.

Currently, five area water control structures are open, but the water district continues to divert water

from Withlacoochee River into the Tsala Apopka Chain of Lakes.

Weather models are predicting La Niña will return this year, meaning a summer of low rainfall, Kinsman said. But he hopes that won't be the case.

"Hopefully, we'll at least have a normal summer rainy season."

He said current water restrictions have been extended until June, when the District will evaluate whether to continue them.

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## Three Sisters in Crist's hands

By Mike Wright

Supporters of the effort to buy the Three Sisters Springs property in Crystal River are praising state Sen. Charlie Dean and state Rep. Ron Schultz for including money in the budget to make the purchase possible.

Now they need Gov. Charlie Crist on board, too.

The budget includes a special \$2 million allocation for an unnamed Citrus County project that is designed for the Three Sisters purchase, Dean aide Kevin Sweeney said.

Crist, who has said he will not veto the entire budget, has the right to line-item veto. He hasn't received the budget yet but when he does, Crist has 15 days to veto projects.

"Anyone with any interest at all needs to contact the governor's office by e-mail, phone or carrier pigeon," Sweeney said. "If it's important to you, now is the time to act."

The city of Crystal River and the Southwest Florida Water Management District are combining to buy the property from a team of investors headed by Tampa businessman Hal Flowers.

The water district plans to use about 30 percent of the property to retain stormwater; the city plans to lease the remainder to the U.S. Fish and Wildlife Service for programs and oversight.

George Willson, senior associate for The Conservation Fund — a national organization that acts as a conduit for government purchases of private property — said if the money stays intact he expects a closing by July.

"We think it's going to get bought," Willson said. "We have the money."

A state appraisal that fell short of the owner's asking price nearly killed the deal, at least for a year.

The Florida Communities Trust, or FCT, in 2008 awarded up to \$6.3 million toward the purchase. The actual amount would be 70 percent of the appraised value, Crystal River City Manager Andy Houston said.

A Department of Community Affairs appraisal came in at \$4.3 million, said Gene McGee, a Tallahassee lobbyist who lives in Citrus County and who backs the Three Sisters purchase. That lowered the FCT grant to about \$3 million. Even with money promised by the federal, city and county governments, plus a private trust and community donations, that left the state about \$2 million short of the \$12 million price that buyers and seller were keying in on, McGee said.

Other appraisals, particularly one done by the U.S. Fish and Wildlife Service, came in much higher because they took the value of the spring into account, which the DCA did not.

Through a series of budget maneuverings, Dean was able to make up the difference from a Working Waterfronts program. He then replaced that \$2 million with the FCT allocation that wouldn't be used for Three Sisters, Sweeney said.

"He was trying to work under the radar," he said.

Both Dean, R-Inverness and Schultz, R-Homosassa, included the Three Sisters money in the budget that was recently passed by the Legislature.

McGee said the purchase price is expected to be \$11.8 million.

Sweeney said Dean didn't want to see the project wait another year for another state appraisal that could have killed the purchase.

"The senator did not want to see Three Sisters be developed or become something it shouldn't become," Sweeney said. "He wanted to make sure it was saved."

Now the focus is on Crist.

Lace Blue-McLean, president of the Friends of the Chassahowitzka National Wildlife Refuge, said members of her organizations and other groups will be contacting Crist.

"We want to thank him for the support he's had in the past for the Three Sisters and encourage him to continue that support," Blue-McLean said. "We really want to stress the fact that there's a whole lot of support here from a lot of folks."

Sweeney said Dean has encouraged Crist to visit Three Sisters.

"Sen. Dean has invited the governor almost every week to come down and see Three Sisters," Sweeney said. "We're still hoping to get him down here before he takes out that veto pen."

#### **CALL OR WRITE**

Supporters of the Three Sisters Springs property purchase are encouraged to contact Gov. Charlie Crist, asking him to keep money for the project in the budget.

**E-MAIL:** [Charlie.Crist@myflorida.com](mailto:Charlie.Crist@myflorida.com).

**PHONE:** (850) 488-7146.

**MAIL:** Office of Governor Charlie Crist, State of Florida, The Capitol, 400 S. Monroe St., Tallahassee, FL 32399.

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Posted on Tue, May. 11, 2010

## Experts: Spill won't affect water supply

By DUANE MARSTELLER  
dmarsteller@bradenton.com

MANATEE — Officials and scientists say the Gulf oil spill would pose little danger to Manatee County's water supply if it reaches local shores.

"It's going to be primarily along the shoreline and coastline if it gets here," said Joe Buerhot, a hydrogeological consultant with Enviro-Audit & Compliance Inc. in Palmetto. "As far as our aquifer and drinking water, absolutely no chance."

Why? Several reasons, experts say, including where the county gets its water, the molecular differences between oil and water and the laws of nature and physics.

First, the oil would have to get here. That means it would have to travel some 340 miles, based on the spill's reported position at noon Monday, to touch Manatee's coastline.

Then it would have to find its way into Manatee's water supply, whose sources are far from the coast.

"We get our water 40 miles inland and 1,200 feet deep," Manatee County Public Safety Capt. Larry Leinhauser said, referring to Lake Manatee and two nearby artesian wells. "It's not a possibility. Where we get our water from, it's too far from shore."

To reach the lake or wells, the oil would have to either go underground or travel through Tampa Bay and up the Manatee River. Neither path would be easy.

For one thing, the river's current flows toward Tampa Bay. Experts estimate it would take days, maybe weeks, of sustained onshore winds of tropical storm or greater velocity to push any oil that far upstream.

"It would have to come up through the estuary system, and doing that is very difficult. It's possible but improbable," said Leo Swayze, principal of Hydrologic Associates USA Inc., an environmental consulting firm in Miami.

And if any oil did make it to the lake's doorstep, there's another barrier: The Lake Manatee dam.

"We could just open the floodgates and wash it right back out," Leinhauser said.

Experts said the underground scenario is even less likely, primarily because oil and water don't mix.

Because it is less dense than water and does not dissolve in water, crude oil initially floats on top when mixed with water. While oil eventually can clump into "tar balls" that sink when they become heavy enough, those clumps are too big to go beneath the Gulf floor and possibly make their way into the Floridan Aquifer.

That aquifer is a huge underground reservoir comprised of layers of porous limestone that provides 90 percent of Florida's water.

It is protected by varying layers of sand, clay and rock that would filter out any oil before it could reach the aquifer, experts say.

Also, water moves through the aquifer from the center of the state toward the Atlantic and Gulf coasts.

"It's extremely unlikely that any contamination of any kind out in the Gulf would affect our drinking water supply," said Cliff Harrison, a hydrogeologist and owner of EnHydro LLC, based in Palm Harbor.

The Southwest Florida Water Management District, which regulates and monitors water supplies in Manatee and all or parts of 15 other counties, referred all oil spill-related questions to the Florida Department of Environmental Protection.

"At this time, there are no potential threats to the aquifer due to the Deepwater Horizon oil spill," DEP spokeswoman Amy Graham said in an e-mail Monday.

Duane Marsteller, transportation/growth and development reporter, can be reached at 745-7080, ext. 2630.



From: Diane Salz <disalz@yahoo.com>  
Subject: **Fw: Special Session on May 24-28?**  
Date: May 11, 2010 10:01:19 AM EDT  
To: Jack Sullivan <jesull@comcast.net>

--- On Tue, 5/11/10, Diane Salz <disalz@yahoo.com> wrote:

From: Diane Salz <disalz@yahoo.com>  
Subject: Special Session on May 24-28?  
To: "Diane Salz" <disalz@yahoo.com>  
Date: Tuesday, May 11, 2010, 10:00 AM

**Crist eyes May 24-28 for special session on drilling**

Gov. Charlie Crist is considering calling a special session for a constitutional ban on oil drilling in state waters as soon as the week of May 24, he told reporters. The session, in the wake of the BP oil spill that could threaten Florida's coast, would include the permanent ban on drilling in state waters – which run 3 to 10 miles from shore – and potentially legislation to promote renewable energy sources such as wind and solar.

"I'd like to do it sooner rather than later," Crist told reporters at the Governor's Mansion. "People are concerned about it. I sense it."

The constitutional amendment banning drilling would need a three-fifths vote in each chamber to make it on the November ballot. Democrats first floated the idea last week.

"We have a resolution drawn up and we'll file it if the session is called, and we'll see what happens from there," said Rep. Keith Fitzgerald, D-Sarasota. "It's going to be a very different atmosphere from the last time this issue was addressed. I have to think people from coastal areas around the state are going to take a much different look at it than before."

House Republicans have given the constitutional ban on oil drilling a chilly reception. They note drilling already is banned in state law (although pro-drilling forces had powerful allies in the Legislature working to lift that ban before the spill). State Rep. Seth McKeel, R-Lakeland, accused the Democrats of trying to score "political points" off the oil spill.

Crist, though, said "nobody reasonable" would oppose the permanent drilling ban and he expects it would pass. "Who's going to vote against that?"

House Rules Chairman Bill Galvano, R-Bradenton, who opposed a bill two years ago to open state waters to drilling, said, "I certainly think (the ban) has a much better chance of passing the House now than ever. Obviously, the authorization of drilling was a heavy lift. With what has occurred with the spill, a lot of people are reevaluating the issue."

Crist reiterated Tuesday morning that Florida "may have a couple" special sessions, including one dealing with ethics and anti-corruption legislation that didn't pass this spring. But the foremost issue related to placing an oil drilling ban before voters on Nov. 2, and the governor said lawmakers appeared to be willing to go along with him.

"I think it's important that we go ahead and have a special session," Crist told reporters Tuesday morning before a Florida Cabinet meeting, adding he had spoken with Senate President Jeff Atwater and "I'm encouraged that the Legislature is of a mind to do so as well."

Crist also said the session could include taking up broader energy policy initiatives.

Crist brushed off a question about whether placing an amendment before voters this fall was necessary. "It's important for the people of Florida to make this call."

## Water supply authority holding line on assessments

Jack Sullivan says the Withlacoochee Regional Water Supply Authority should hold the line on assessments to its member local governments, despite lean times for county budgets. Sullivan, the authority's executive director, said the assessment was reduced five percent last year, from 20 cents per capita to 19. But even though local revenues are still falling, Sullivan recommended that the 19 cents per capita assessment remain the same for the coming year. The authority voted Wednesday at the SWFWMD headquarters in Brooksville to approve that recommendation. Two Hernando commissioners, Rose Rocco and Jim Adkins, voted with the rest of the authority members on that approval.

Hernando County Administrator David Hamilton has said assessments for the authority and for the local regional planning council may need to be considered for cuts in adopting a local budget. The approved assessment would mean about a \$31,000 contribution from Hernando.

And the authority also approved sending a regional water supply plan revision to local governments for input. The authority members reviewed the latest phase of the supply study and told Sullivan they would provide direction on how to send the plan update out.

From: "Cara S. Martin" <Cara.Martin@swfwmd.state.fl.us>  
Subject: **FW: Southwest Florida Water Management District Governing Board elects new officers**  
Date: May 25, 2010 2:02:04 PM EDT  
▶ 2 Attachments, 2.5 KB

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**From:** Robyn O. Felix  
**Sent:** Tuesday, May 25, 2010 1:26 PM  
**Subject:** Southwest Florida Water Management District Governing Board elects new officers

Robyn Felix  
1-800-423-1476, ext. 4770 or  
Cell Phone: (813) 781-9817

May 25, 2010

**Editor's Note: Please email me to request headshots.**

## Governing Board elects new officers

Ronald E. Oakley was elected today by his peers to serve as Governing Board chair of the Southwest Florida Water Management District.

Other Governing Board officers selected today include Hugh M. Gramling, vice chair, H. Paul Senft Jr., secretary, and Douglas B. Tharp, treasurer.

### **Chair Ronald E. Oakley**

Oakley of **Zephyrhills** was appointed to the Governing Board in June 2007. He is also co-chair of the Withlacoochee River Basin Board. He has also served as the Governing Board vice chair and treasurer. His term expires March 1, 2011.

Oakley graduated from Pasco High School in Dade City. He earned a bachelor's degree in accounting from Carson-Newman College in Jefferson City, TN.

Oakley is executive vice president of Oakley Groves, Inc. in Lake Wales. He has spent the majority of his career in the citrus industry and has experience in the caretaking, marketing, processing and transportation of citrus.

In addition to his citrus industry experience, Oakley serves as director of Florida Traditions Bank in Dade City and he is also a licensed real estate broker with experience in both real estate and land development.

### **Vice Chair Hugh M. Gramling**

Gramling of **Plant City** was appointed to the Governing Board in April 2008. He is also co-chair of the Hillsborough River Basin Board. He has also served as the Governing Board secretary. His term expires March 1, 2012.

Gramling graduated from Plant City High School. He earned a bachelor's degree in journalism from the

University of Florida.

Gramling is the executive director of the Tampa Bay Wholesale Growers. He is also a member of several professional organizations, including the International Plant Propagators Society, the Florida Nursery Growers & Landscape Association, the American Nursery & Landscape Association, and the Florida Society of Association Executives.

In addition to his nursery and landscape industry experience, Gramling is chair of the Hillsborough County Soil & Water Conservation District, and has served on the Green Industry Advisory Committee, the Plant City Election Board, the Hillsborough County Utilities Water Technical Advisory Committee, and the Florida Nursery, Growers and Landscape Association Research Committee.

**Secretary H. Paul Senft Jr.**

Senft of **Haines City** was appointed to the Governing Board in March 2008. He also is co-chair of the Peace River Basin Board. His term expires March 1, 2011.

Senft graduated from Druid Hills High School in Atlanta. He earned a bachelor's degree in management from Emory University and his master's degree in business administration from Georgia State University.

Senft is the owner of Townsend-Senft Consulting and Insurance Inc., and is past president of the Florida Association of Insurance Agents. He has also served in numerous appointed and elected government positions on the Polk County Commission, Polk County Industrial Development Authority, Polk County Zoning Board, Polk Community College Board, and the State Board of Independent Colleges and Universities. He is a past chairman of the Central Florida Economic Development Council and is currently the president of the Haines City Economic Development Council.

**Treasurer Douglas B. Tharp**

Tharp of **The Villages** was appointed to the Governing Board in September 2008. He is also co-chair of the Withlacoochee River Basin Board. His term expires March 1, 2011.

Tharp graduated from Shamokin High School in Shamokin, Pa. He earned a bachelor's degree in industrial engineering from Penn State University.

Tharp is a retired industrial engineer. He has more than 15 years' experience managing large government contracts. He also has more than 10 years' experience as an outreach specialist for the Penn State Department of Engineering, where he advised entrepreneurs and manufacturers on using technology to improve efficiency.

Tharp serves on the Sumter County Republican Executive Committee and is the past president of The Villages Homeowners Association, which boasts 17,000 members. He currently serves on the association's board of directors and The Villages Homeowners Charitable Foundation, Inc., which raises money for local charities and disaster relief.

Robyn Felix  
Media Relations Manager  
Southwest Florida Water Management District  
Direct: 1-800-423-1476 ext. 4770  
Cell: (813) 781-9817  
[www.watermatters.org](http://www.watermatters.org)

## **7. Legislative Update**



**SB 1752 relating to economic development** is otherwise known as the "Jobs Bill" and would include a wide variety of business incentives ranging from direct appropriations to tax credits and grants to reductions in state regulations, at an estimated cost of \$74 million:

- ***Grants/Refunds***

Creates the "**Local Government Distressed Area Matching Grant Program**," to provide a matching grant to a local government's contribution or \$50,000, whichever is less to a business that will create at least 15 jobs and meet other criteria. The business must locate in a community that is suffering from pervasive poverty, unemployment and general distress. This program also received \$3 million in state appropriations for use as grants.

Creates the 2-year "**Manufacturing and Spaceport Investment Program**," to provide grants of up to \$50,000 to eligible manufacturers, based on the difference in sales tax paid on eligible equipment purchases made in the base year of 2008, compared to the on eligible equipment purchases in FY 2010-11 and FY 2011-12. The total "sales tax refund" is \$50,000 per business. For FY 2011-12, to be awarded on a first-come, first-served basis.

Creates three new bonus categories for businesses that are certified as "**qualified target industries**," pursuant to s. 288.106, F.S. Eligible businesses may obtain additional refunds of eight taxes paid in the following categories:

- ❖ A \$2,000 per employee bonus for businesses that increase either the tonnage or value of exports by 10 percent a year.
- ❖ A \$2,000 per employee bonus if the business is in one of the "high-impact industry sectors" of clean energy, corporate headquarters, financial services, biomedical technology, information technology, or transportation equipment manufacturing.
- ❖ A \$1,000 per employee bonus for a business locating in a county which is matching the state's incentive on a dollar for dollar basis.

Creates the "**Florida Research Commercialization Matching Grant Program**," to be managed by the Institute for the Commercialization of Public Research. State funding in the amount of \$3 million total is appropriated for Phase I and Phase II grants for small, entrepreneurial companies trying to commercialize their discoveries.

Appropriates \$2 million to the state university system for its "**State University Research Commercialization Assistance Grant program**," which provides small grants to young companies trying to commercialize their institutional research into marketable products.

- ***Economic Development Provisions***

Appropriates \$19.8 million to "**Space Florida**" for infrastructure improvements, aerospace business recruitment; and retraining of aerospace workers, as a way to keep Florida's space industry viable through the transition from the Space Shuttle to the next NASA spaceflight program.



Makes a number of accountability and structural changes to the **spring-training baseball certification process** for receiving state funds to build facilities. OTTED is able to decertify local governments that no longer have teams and have not encumbered the state funds, in order to recruit new teams from Arizona. It creates an opportunity for currently certified local governments that have lost their teams to recruit new franchises, before they are decertified by OTTED and must return state funds. It also requires all certified local governments with spring training teams to annually report on how the state funds are being used and the economic impact of the teams, and directs OTTED and its partners to develop a strategic plan to help guide the future of spring training baseball in Florida.

Recreates, with some changes, the "**Qualified Target Industry Tax Refund Program**," the state's most popular general economic incentive program, until June 30, 2020.

Makes technical revisions to "**Florida's New Markets Development Tax Credit Program**," to make the state law more compatible with federal law, and by doing so attract more private investors to Florida economic development projects in low-income communities.

Appropriates \$15 million for the state's **Quick Action Closing (QAC) Fund**, contingent on Florida receiving an enhanced Federal Medical Assistance Percentage (FMAP). QAC is the incentive program designed to "close the deal" with relocating businesses that are deciding whether to choose Florida over other states.

Appropriates \$2.9 million to the "**Florida Export Finance Corporation**," to capitalize a collateralized self-sustaining loan fund to help small exporters get loans. This new fund must complement the corporation's current programs in Part V, of ch. 288, F.S. (An additional \$2 million is appropriated contingent on FMAP enhancements.)

Appropriates \$1 million in FY 2010-11 to DEP for **beach renourishment**.

Appropriates \$1 million in FY 2010-11 for the "**Economic Gardening Technical Assistance Program**," created last year by the Legislature and housed at the University of Central Florida's business incubator. (An additional \$1 million is appropriated contingent on Florida receiving FMAP funding.)

Appropriates \$2 million to the "**Defense Infrastructure Grant Program**," to assist communities located near military installations with economic development opportunities. (An additional \$2 million is appropriated contingent on FMAP enhancements.)

Modifies the state's "**High Impact Business Incentive Program**," to create a new category of eligible projects--businesses that create 50 jobs and make a capital investment of \$50 million--and makes them eligible for a \$500,000 to \$1 million grant.

Makes revisions to allow rural infrastructure dollars to be spent for technical assistance to small rural counties.

Extends Florida's "**Homebuyer Opportunity Program**" an additional year, to July 1, 2011, to take advantage of the federal first-time homebuyer program.

- ***Government Transparency/Accountability***

**Requires cities and counties to report data on their economic development incentives in excess of \$25,000.**

**Requires any economic development entity that receives funds from a city or county for economic development activities to submit an annual report**, beginning January 15, 2011, to report back to the county detailing how the public funds were spent and the results of the expenditures on economic development within the county.

Direct OTTED and its partners to review the state's Targeted Industry List and the High Impact Industry List every 3 years to determine if they should be modified, and to submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives with their findings. The first report is due in 2011.

Modifies a currently required Office of Film and Entertainment report related to film-related SUT exemptions to include return on investment calculations about the new film and entertainment tax credits.

Requires the Office of Film and Entertainment to update its Statewide Master Plan every 5 years.

Revises the process for the Governor and Cabinet to review local government permitting delegation decisions by the Florida Department of Environmental Protection (DEP).

Directs the Office of Program Policy and Governmental Accountability (OPPAGA) to review the Florida Enterprise Zone Program and the new "Florida Research Commercialization Grant Program," with reports due next year.

- ***Sales and Use Tax (SUT) Exemptions***

Revives and amends an exemption to the tax on admissions for **events sponsored by a governmental entity**, sports authority, or sports commission under certain conditions. This exemption expired on July 1, 2009; the bill reenacts this exemption permanently.

Creates **additional exemptions from the tax on admissions for certain sporting events**; the National Basketball Association All-Star Game, Rookie Challenge, Celebrity Game, 3-Point Shooting Contest, and Slam Dunk Contest; the National Hockey League All-Star Game; the Major League Baseball Home Run Derby; and the National Football League Pro-Bowl.

Creates an **exemption from the use tax for aircraft that are sold in Florida** free of sales tax to a non-resident when the plane returns to Florida for fewer than 21 total days within 6 months after the date of purchase. The aircraft owner may demonstrate to the Florida Department of Revenue (DOR) that it has met the requirements of the exemption by producing specified documentation.

Creates an **exemption from the use tax for aircraft owned by a non-resident** when it is used in Florida exclusively for the purpose of flight training, repairs, alterations, refitting, or modification. The non-resident owner must be able to prove entitlement to the exemption by producing written

documentation issued by in-state vendors or suppliers that identifies the aircraft. There is no time limitations associated with this exemption.

Creates an **exemption from the state sales tax for aircraft** that primarily will be used in a fractional aircraft ownership program, and for parts or labor used in the completion, maintenance, repair, or overhaul of an aircraft for primary use in fractional aircraft ownership program.

The bill **exempts from the SUT the rental/leasing of space** at a convention hall, civic hall, or meeting space at public lodgings to a person providing telecommunications, data system management, or internet services. This exemption is remedial and retroactive in nature.

Modifies the definition of "productive output" to allow a manufacturer to be eligible for SUT exemption based on a factory's individual product "lines," rather than its total product output.

- ***Sales Tax Caps***

Creates an \$18,000 cap on the amount of SUT that may be levied against each **sale of a boat** in Florida.

Creates a new cap on the amount of state and local taxes levied, including any discretionary sales surtaxes, at \$300 on the sale or use of a **fractional aircraft ownership** interest. The maximum tax applies to the total purchase price of the fractional ownership interest, including monthly management or maintenance fees, when sold by or to the program manager or transferred upon the manager's approval. A definition of "fractional aircraft ownership program" is added which requires a program to include a minimum of 25 aircraft to qualify for the exemption created in the bill.

- ***Tax Credits***

Replaces the current **film and entertainment** industry cash refund incentive with a transferrable tax credit program, for FY 2010-11 through 2014-15. The credits can be taken against SUT and corporate income tax. OTTED may award the following amount of credits over the life of the program: \$53.5 million the first year; \$74.5 million the second year; and \$38 million in each of the final 3 years. The tax credits may be claimed by the certified production company against its Florida tax liabilities; transferred by the certified production company to a Florida taxpayer; or relinquished by the certified production company to the state for 90 percent of the face value.

Creates the **Jobs for the Unemployed Tax Credit**, creating for FY 2010-11 and FY 2011-12, a \$1,000 per employee credit for businesses representing the state's target industry sectors that hire persons who have been unemployed at least 30 days prior to being hired by the eligible businesses and that meet other criteria.

- ***Miscellaneous--permits, comp plan amendments, construction contracts***

Allows DEP to expand the use of online self-certification for certain types of permits, to reduce unnecessary delays and paperwork.

Requires all contracts for construction funded by the state to contain a provision requiring the contractor to give preference to employing Florida residents in the performance of the work.

Extends and renews development orders issued by a local government, build-out dates, and DEP and water management district environmental resource permits (ERPs) an additional 2-years. Also, new permit applicants may be able to get a 2-year extension of their permits under certain conditions.

Reauthorizes any amendment to a local comprehensive plan adopted to implement a transportation concurrency exception area.

**If approved, SB 1752 takes effect upon becoming law, except as otherwise provided.**

## **Provisions related to Onsite Sewage Treatment and Disposal Systems -- included in SB 550**

### **Onsite Sewage Treatment and Disposal Systems:**

- For all onsite sewage treatment and disposal systems located in Florida, SB 550 requires the Department of Health (DOH) by January 1, 2011, to administer an evaluation program.
- DOH must adopt rules for this program.
- DOH must develop a 5-year evaluation cycle, pump-out requirements, and enforcement procedures for a system owner's failure to evaluate their system.
- SB 550 requires all onsite sewage treatment and disposal system owners to have their system evaluated at least once every 5 years,
- The bill establishes a fee of between \$15 to \$30 to cover the cost of this once every 5 years inspection.
- SB 550 provides design requirements for systems constructed prior to January 1, 1983, regarding separation from wettest season water table.
- The bill provides a grant program for the repair of onsite sewage treatment and disposal systems beginning January 1, 2012, to allow owners to inspect, pump, repair or replace a system serving a single-family residence with a family income of less than or equal to 133% of the federal poverty level.
- SB 550 prohibits after January 1, 2016, the land application of septage from onsite sewage treatment and disposal systems.
- By February 1, 2011, DOH must report in writing to the Governor, Speaker of the House of Representative, and Senate President recommending alternative methods to establish enhanced treatment levels for the land application of septage from onsite sewage treatment and disposal systems.



## EPA's Numeric Nutrient Criteria

The U.S. Environmental Protection Administration (EPA) estimates the cost for the state's agriculture interests of meeting the proposed numeric nutrient criteria to be \$102 to \$130 million per year. The Department of Agriculture and Consumer Services, University of Florida, and Soil and Water Engineering Technology Inc. however say that this estimate is too low. Their study says that a more justifiable estimate of direct cost to agriculture is \$902 million to \$1.6 billion per year and additional indirect economic impact of \$1.1 billion. The following summary reviews the background for the EPA's numeric nutrient criteria and also how SB 550 addresses the issue:

### Background:

- The state has initiated rulemaking to adopt quantitative nutrient water quality standards to facilitate the assessment of designated use attainment for its waters and to provide a better means to protect state waters from the adverse effects of nutrient over enrichment.
- Addition of excess nutrients, often associated with human alterations to watersheds, can negatively impact water body health and interfere with designated uses of waters. Impacts include noxious tastes and odors in drinking water, algal blooms and excessive aquatic weeds in swimming and boating waters, and altering the natural community of flora and fauna.
- The Department of Environmental Protection (DEP) plans to develop numeric criteria for phosphorus and nitrogen and possibly for their response variables, recognizing the differences in Florida's hydrology and geology, the nutrient levels of the state's waters, and the variability in ecosystem response to nutrient concentrations.
- DEP's preferred approach is to develop cause and effect relationships between nutrients and valued ecological attributes and to establish nutrient criteria that ensure that the designated uses of Florida's waters are maintained.
- Florida currently uses a narrative nutrient standard to guide the management and protection of its waters. Chapter 62-302.530, F.A.C., states, "in no case shall nutrient concentrations of a body of water be altered so as to cause an imbalance in natural populations of flora or fauna."
- The narrative criteria also states that, for all waters of the state, "the discharge of nutrients shall continue to be limited as needed to prevent violations of other standards contained in this chapter (Chapter 62-302, F.A.C.).
- Man-induced nutrient enrichment (total nitrogen or total phosphorus) shall be considered degradation in relation to the provisions of Sections 62-302.300, 62-302.700, and 62-4.242, F.A.C."
- DEP has relied on this narrative for many years because nutrients are unlike any other "pollutant" regulated by the federal Clean Water Act.
- Most water quality criteria are based on a toxicity threshold, evidenced by a dose-response relationship, where higher concentrations can be demonstrated to be harmful, and acceptable concentrations can be established at a level below which adverse responses are seen.



- In contrast, nutrients are not only naturally present in aquatic systems, they are necessary for the proper functioning of life.
- DEP has been actively working with EPA on the development of numeric nutrient criteria.
- DEP submitted its initial Draft Numeric Nutrient Criteria Development Plan to the EPA in May 2002, and received mutual agreement on the Numeric Nutrient Criteria Development Plan from EPA in July 2004.
- DEP revised its plan in September 2007 to more accurately reflect its evolved strategy and technical approach, and received mutual agreement on the 2007 revisions from the EPA.
- The Florida Wildlife Federation filed a lawsuit in 2008 seeking to require the EPA to promulgate numeric nutrient water quality standards for Florida waters.
- The EPA settled the lawsuit and entered into a consent decree with the Florida Wildlife Federation. After EPA analyses of the facts in Florida and discussions with the DEP, on January 14, 2009, the EPA made a determination that numeric nutrient criteria in Florida were necessary to meet the requirements of the federal Clean Water Act.
- The EPA determined that Florida's existing narrative criteria on nutrients in water was insufficient to ensure protection of the state's water bodies.
- The determination recognized that, despite Florida's intensive efforts to diagnose and control nutrient pollution, substantial water quality degradation from nutrient over-enrichment remains a significant challenge in Florida and is likely to worsen with continued population growth and land-use changes.
- The January 14, 2009 determination stated the EPA's intent to propose numeric nutrient standards for lakes and flowing waters in Florida within twelve months of the determination, and for estuaries and coastal waters, within 24 months of the determination.
- The final EPA rule is scheduled for promulgation in October, 2010.

**Provisions related to Numeric Nutrient Criteria in SB 550:**

- SB 550 provides Legislative findings of the need to develop specific numeric standards that are reflective of site specific factors.
- The bill cites the total maximum daily load program as the best mechanism for developing these standards, and
- Directs DEP, by August 16, 2010, to submit to the EPA numeric nutrient standards.
- The submission shall include site specific numbers, the methodology used and a schedule for developing additional numbers.
- Provides that the submission to the EPA is not subject to challenge under ch. 120, F.S.
- Details the methodology to be used by DEP for establishing numbers; specific provisions require that: all streams to be categorized into existing basins; a prioritization of streams be established; a planning list and schedule for the establishment of numbers be adopted; site specific numbers be adopted by rule; all numbers be expressed using

certain scientific expressions; and numbers adopted for impaired waters be submitted to the EPA.

- Requires DEP adopt numeric criteria as follows for first and second magnitude springs by January 1, 2011 and for lakes by July 31, 2011.
- Such criteria must be developed in accordance with the state's total maximum daily load program.
- Provides that certain existing numeric criteria shall be sufficient to meet the requirements of this section; specifically, these are for those criteria approved by the EPA as of March 1, 2010 and those for Tampa Bay and its bay segments as already approved by DEP.
- Parties shall retain their right to challenge the existing standards as provided under ch. 120, F.S.
- Allows for public comment on the proposed new numeric criteria but such criteria shall not be subject to challenge under ch. 120, F.S.
- If the EPA disapproves, approves in part, or conditions its approval of these numeric criteria, that standards shall not take effect until ratified by the Legislature.
- Conditions the adoption of additional or more stringent numeric criteria for manmade lakes, canals or ditches, or streams converted to canals before 1975, on a determination by the Environmental Regulation Commission of their appropriate designated uses.
- In order to facilitate the adoption of numeric criteria, the DEP shall propose by rule a new designated use or classification for these waters by October 31, 2010.
- Directs DEP at its next review of water quality criteria to review the standards adopted under this section.